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U.S. Department of Justice

Immigration and Naturalization Service

OFFICE OF ADMINISTRATIVE APPEALS
425 Eye Street N.W.
ULLB, 3rd Floor
Washington, D.C. 20536



Public Copy

File: WAC 97 176 51519 Office: California Service Center

Date: MAY 2 2001

IN RE: Petitioner:
Beneficiary:



Petition: Petition for a Nonimmigrant Worker Pursuant to Section 101(a)(15)(H)(i)(b) of the Immigration and Nationality Act, 8 U.S.C. 1101(a)(15)(H)(i)(b)

IN BEHALF OF PETITIONER:



Identifying data deleted to prevent clearly unwarranted invasion of personal privacy

INSTRUCTIONS:

This is the decision in your case. All documents have been returned to the office which originally decided your case. Any further inquiry must be made to that office.

If you believe the law was inappropriately applied or the analysis used in reaching the decision was inconsistent with the information provided or with precedent decisions, you may file a motion to reconsider. Such a motion must state the reasons for reconsideration and be supported by any pertinent precedent decisions. Any motion to reconsider must be filed within 30 days of the decision that the motion seeks to reconsider, as required under 8 C.F.R. 103.5(a)(1)(i).

If you have new or additional information which you wish to have considered, you may file a motion to reopen. Such a motion must state the new facts to be proved at the reopened proceeding and be supported by affidavits or other documentary evidence. Any motion to reopen must be filed within 30 days of the decision that the motion seeks to reopen, except that failure to file before this period expires may be excused in the discretion of the Service where it is demonstrated that the delay was reasonable and beyond the control of the applicant or petitioner. Id.

Any motion must be filed with the office which originally decided your case along with a fee of \$110 as required under 8 C.F.R. 103.7.

FOR THE ASSOCIATE COMMISSIONER,
EXAMINATIONS

Robert P. Wiemann, Acting Director
Administrative Appeals Office

DISCUSSION: The nonimmigrant visa petition was denied by the Director, California Service Center. A subsequent appeal was dismissed by the Associate Commissioner for Examinations. The matter is now before the Associate Commissioner on a motion to reopen and reconsider. The motion will be granted and the previous decisions of the director and the Associate Commissioner will be affirmed.

The petitioner provides "staffing registry" in a health care setting. It seeks to employ the beneficiary as an administrator for an unspecified period of time. The director determined the petitioner had not established that the offered position is a specialty occupation.

On appeal, counsel stated that the Service overlooked the complexity and uniqueness of the duties to be performed by the administrator in the petitioner's kind of business. Counsel further stated that the Service was too restrictive or narrow in its interpretation and application of the definition of "specialty occupation."

On motion, counsel forwards a letter from the petitioner to establish that the beneficiary had been employed from March 1, 1994 to May 31, 1996 as an administrator and supervisor for the Family Planning Organization of the Philippines. The petitioner states that the Service definition or application of the rules concerning specialty occupations with respect to the job description which the beneficiary will perform is too narrow or restrictive.

Pursuant to section 214(i)(2) of the Act, 8 U.S.C. 1184(i)(2), to qualify as an alien coming to perform services in a specialty occupation the beneficiary must hold full state licensure to practice in the occupation, if such licensure is required to practice in the occupation. In addition, the beneficiary must have completed the degree required for the occupation, or have experience in the specialty equivalent to the completion of such degree and recognition of expertise in the specialty through progressively responsible positions relating to the specialty.

Pursuant to 8 C.F.R. 214.2(h)(4)(iii)(B), the petitioner shall submit the following with an H-1B petition involving a specialty occupation:

1. A certification from the Secretary of Labor that the petitioner has filed a labor condition application with the Secretary,
2. A statement that it will comply with the terms of the labor condition application for the duration of the alien's authorized period of stay, and

3. Evidence that the alien qualifies to perform services in the specialty occupation.

The petitioner has provided a certified labor condition application and a statement that it will comply with the terms of the labor condition application.

Pursuant to 8 C.F.R. 214.2(h)(4)(iii)(C), to qualify to perform services in a specialty occupation, the alien must meet one of the following criteria:

1. Hold a United States baccalaureate or higher degree required by the specialty occupation from an accredited college or university;
2. Hold a foreign degree determined to be equivalent to a United States baccalaureate or higher degree required by the specialty occupation from an accredited college or university;
3. Hold an unrestricted State license, registration, or certification which authorizes him or her to fully practice the specialty occupation and be immediately engaged in that specialty in the state of intended employment; or
4. Have education, specialized training, and/or progressively responsible experience that is equivalent to completion of a United States baccalaureate or higher degree in the specialty occupation and have recognition of expertise in the specialty through progressively responsible positions directly related to the specialty.

The beneficiary holds a Bachelor of Science degree in Nursing from the Sacred Heart College located in Lucena City in the Philippines. Additionally, the petitioner had established that the beneficiary has been employed for over two years as an administrator and supervisor for the Family Planning Organization of the Philippines at its location in Lucena City, Philippines.

The term "specialty occupation" is defined at 8 C.F.R. 214.2(h)(4)(ii) as:

an occupation which requires theoretical and practical application of a body of highly specialized knowledge in fields of human endeavor including, but not limited to, architecture, engineering, mathematics, physical sciences, social sciences, medicine and health, education, business specialties, accounting, law, theology, and the arts, and which requires the attainment of a bachelor's degree or higher in a specific specialty,

or its equivalent, as a minimum for entry into the occupation in the United States.

Pursuant to 8 C.F.R. 214.2(h)(4)(iii)(A), to qualify as a specialty occupation, the position must meet one of the following criteria:

1. A baccalaureate or higher degree or its equivalent is normally the minimum requirement for entry into the particular position;
2. The degree requirement is common to the industry in parallel positions among similar organizations or, in the alternative, an employer may show that its particular position is so complex or unique that it can be performed only by an individual with a degree;
3. The employer normally requires a degree or its equivalent for the position; or
4. The nature of the specific duties is so specialized and complex that knowledge required to perform the duties is usually associated with the attainment of a baccalaureate or higher degree.

The duties of the offered position are described as:

For the continuous growth of the company, we need the employment on full time of an Administrator. The duties, among others, are to facilitate the services like preventive medicine, medical and vocational rehabilitation, community and welfare promotion, and more particularly to direct and coordinate the activities of the staff and services. Also, to develop policies and procedures for the Health Care activities. She may represent the management with private and government entities.

The petitioner has failed to establish that any of the four factors enumerated above are present in this proceeding. The petitioner has not shown that it has, in the past, required the services of individuals with baccalaureate or higher degrees for the offered position. In addition, the petitioner has not shown that similar facilities require the services of such individuals in parallel positions.

In this case, the duties of the offered position parallel those of an administrative services manager and a registered nurse. The Department of Labor's Occupational Outlook Handbook (Handbook), 2000-2001 edition, at page 24 finds no requirement of a baccalaureate degree in a specialized area for employment as a administrative services manager. A wide range of educational

backgrounds are considered suitable for entry into administrator positions. Some employers prefer associate of arts degrees in business or management, although a high school diploma may suffice. Additionally, the Handbook at pages 210-212 finds no requirement of a baccalaureate or higher degree in a specialized area for employment as a registered nurse. Some registered nurses hold baccalaureate degrees while others hold diplomas or associate (two-year) degrees. Additionally, the Handbook indicates that attempts to raise the educational requirements for a registered nursing license to a baccalaureate degree in nursing have not been successful. It is concluded that the petitioner has not demonstrated that the offered position is a specialty occupation within the meaning of regulations.

There was a final issue in this proceeding that was not addressed by the petitioner on motion. Matter of Lee, 18 I&N Dec. 96 (Reg. Comm. 1981), found a beneficiary who has been offered a position for an indefinite period with no specified termination date has not been offered a temporary position and does not qualify for nonimmigrant classification pursuant to section 101(a)(15)(H)(i). The beneficiary has been offered a position for an indefinite period with no specified termination date. As such, she is ineligible for the nonimmigrant classification sought.

The burden of proof in these proceedings rests solely with the petitioner. Section 291 of the Act. 8 U.S.C. 1361. The petitioner has not sustained that burden.

ORDER: The order of January 20, 1998 dismissing the appeal is affirmed.