



U.S. Citizenship  
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MAY 17 2007

FILE:

[REDACTED]  
[EAC 04 035 55195]

Office: VERMONT SERVICE CENTER

Date:

IN RE:

Applicant: [REDACTED]

APPLICATION: Application for Temporary Protected Status under Section 244 of the Immigration and Nationality Act, 8 U.S.C. § 1254

ON BEHALF OF APPLICANT: SELF-REPRESENTED

INSTRUCTIONS:

This is the decision of the Administrative Appeals Office in your case. All documents have been returned to the office that originally decided your case. Any further inquiry must be made to that office.

A handwritten signature in black ink, appearing to read "Robert P. Wiemann".

Robert P. Wiemann, Chief  
Administrative Appeals Office

**DISCUSSION:** The application was denied by the Director, Vermont Service Center, and is now on appeal before the Administrative Appeals Office (AAO). The appeal will be dismissed.

The applicant is a native and citizen of El Salvador who is seeking Temporary Protected Status (TPS) under section 244 of the Immigration and Nationality Act (the Act), 8 U.S.C. § 1254.

The director denied the application because the applicant failed to establish that she was eligible for late registration. The director also found that the applicant had failed to establish her qualifying continuous residence in the United States during the requisite time period.

On appeal, the applicant submits a brief statement and additional documentation.

As stated in 8 C.F.R. § 244.1, "register" means "to properly file, with the director, a completed application, with proper fee, for [TPS] during the registration period designated under section 244(b) of the Act."

The record reveals that the applicant filed a first Form I-821, Application for Temporary Protected Status, on February 14, 2002, during the initial registration period (EAC 02 121 51870 relates). On October 24, 2002, the director forwarded the applicant a request to submit evidence in support of her application. The record reflects that the applicant failed to respond to the request.

If all requested initial evidence and requested additional evidence is not submitted by the required date, the application or petition shall be considered abandoned and, accordingly, shall be denied. 8 C.F.R. § 103.2(b)(13). A denial due to abandonment may not be appealed, but an applicant or petitioner may file a motion to reopen. 8 C.F.R. § 103.2(b)(15).

The director denied the applicant's first TPS application on April 10, 2003, for failure to respond to the request for evidence. Since the application was denied due to abandonment there was no appeal available; however, the applicant could have filed a request for a motion to reopen within 30 days from the date of the director's denial. The applicant did not file a motion to reopen during the requisite timeframe.

The applicant filed the instant, second Form I-821 on November 10, 2003. The director denied this second application because it was filed outside of the initial registration period and because the applicant had failed to submit sufficient evidence to establish her qualifying continuous residence in the United States during the requisite time period.

Any Form I-821 application subsequently submitted by the same applicant after an initial application is filed and a decision on that application is rendered must be considered as either a request for annual re-registration or as a new filing for TPS benefits. If an applicant is filing an application for annual re-registration, a previous grant of TPS must have been afforded the applicant, as only those individuals who are granted TPS must re-register annually. In addition, the applicant must continue to maintain the conditions of TPS eligibility. 8 C.F.R. § 244.17.

Since the applicant's first Form I-821 was denied on April 10, 2003, this application cannot be considered as an application for annual re-registration. This Form I-821 can only be considered as a new filing for TPS benefits under the provisions of late registration, since the application was filed outside of the initial registration period.

Section 244(c) of the Act, and the related regulations in 8 C.F.R. § 244.2, provide that an applicant is eligible for TPS only if such alien establishes that he or she:

- (a) Is a national, as defined in section 101(a)(21) of the Act, of a foreign state designated under section 244(b) of the Act;
- (b) Has been continuously physically present in the United States since the effective date of the most recent designation of that foreign state;
- (c) Has continuously resided in the United States since such date as the Attorney General may designate;
- (d) Is admissible as an immigrant except as provided under § 244.3;
- (e) Is not ineligible under § 244.4; and
- (f)
  - (1) Registers for Temporary Protected Status during the initial registration period announced by public notice in the FEDERAL REGISTER, or
  - (2) During any subsequent extension of such designation if at the time of the initial registration period:
    - (i) The applicant is a nonimmigrant or has been granted voluntary departure status or any relief from removal;
    - (ii) The applicant has an application for change of status, adjustment of status, asylum, voluntary departure, or any relief from removal which is pending or subject to further review or appeal;
    - (iii) The applicant is a parolee or has a pending request for reparole; or
    - (iv) The applicant is a spouse or child of an alien currently eligible to be a TPS registrant.

- (g) Has filed an application for late registration with the appropriate Service director, within a 60-day period immediately following the expiration or termination of conditions described in paragraph (f)(2) of this section.

The phrase continuously physically present, as defined in 8 C.F.R. § 244.1, means actual physical presence in the United States for the entire period specified in the regulations. An alien shall not be considered to have failed to maintain continuous physical presence in the United States by virtue of brief, casual, and innocent absences as defined within this section.

The phrase continuously resided, as defined in 8 C.F.R. § 244.1, means residing in the United States for the entire period specified in the regulations. An alien shall not be considered to have failed to maintain continuous residence in the United States by reason of a brief, casual and innocent absence as defined within this section or due merely to a brief temporary trip abroad required by emergency or extenuating circumstances outside the control of the alien.

Persons applying for TPS offered to El Salvadorans must demonstrate continuous residence in the United States since February 13, 2001, and continuous physical presence since March 9, 2001. The initial registration period for Salvadorans was from March 9, 2001, through September 9, 2002. As previously indicated, the applicant filed the current Form I-821 on November 10, 2003, more than one year and two months after the initial registration period had ended.

To qualify for late registration, the applicant must provide evidence that during the initial registration period she fell within at least one of the provisions described in 8 C.F.R. § 244.2(f)(2) above.

The burden of proof is upon the applicant to establish that she meets the above requirements. Applicants shall submit all documentation as required in the instructions or requested by CIS. 8 C.F.R. § 244.9(a). The sufficiency of all evidence will be judged according to its relevancy, consistency, credibility, and probative value. To meet her burden of proof the applicant must provide supporting documentary evidence of eligibility apart from her own statements. 8 C.F.R. § 244.9(b).

On March 15, 2004, the applicant was requested to submit evidence establishing her eligibility for late registration as set forth in 8 C.F.R. § 244.2(f)(2). The applicant was also requested to submit evidence to establish her nationality and her qualifying continuous residence and continuous physical presence in the United States during the requisite time periods. In response, the applicant submitted evidence of her nationality and various documents relating to her residence and physical presence in the United States.

The director determined that the applicant had failed to establish that she was eligible for late registration. The director also found that the applicant had failed to establish her qualifying continuous residence in the United States since February 13, 2001. The director denied the application on June 29, 2004.

On appeal, the applicant requests that her case be reconsidered because she is a single mother and needs employment authorization in order to work and support her son living with her in the United States, as well as her parents living in El Salvador.

A review of the record reflects that it includes the following in support of the applicant's claim to TPS eligibility:

1. A photocopy of her El Salvadoran birth certificate, with English translation;
2. A photocopy of her El Salvadoran personal identification card (*cédula*);
3. Photocopies of Girosol money transfer receipts, dated September 25, 1999, and October 15, 1999;
4. Photocopies of envelopes addressed to the applicant in California, postmarked August 24, 1999, October 22, 1999, February 12, 2000, and April 18, 2000;
5. A photocopy of a Western Union money transfer receipt with a date that appears to have been altered;
6. Photocopies of Gigante Express money transfer receipts, dated June 10, 2000, and September 15, 2003;
7. Photocopies of an earnings statements from Reneson Hotel Group, San Francisco, California, for the pay periods ending June 15, 2001, June 30, 2001, and July 15, 2001;
8. Photocopies of earnings statements from L.T. Services, Inc., Annandale, Virginia, for the pay periods January 11, 2003 to January 24, 2001, and February 8, 2003 to February 21, 2001; and,
9. Letters from acquaintances attesting to their knowledge of the applicant

The first issued to be addressed is whether the applicant is eligible for late registration.

As previously discussed, the record confirms that the applicant filed the instant Form I-821 after the initial registration period had expired. Since the applicant's first Form I-821 was denied, the instant Form I-821 cannot be considered as an application for annual re-registration. The instant application can only be considered as a new filing for TPS benefits under the provisions of late registration, since the application was filed outside of the initial registration period. In this case, the applicant has not submitted any evidence to establish that she has met any of the criteria for late registration described in 8 C.F.R. § 244.2(f)(2). Consequently, the director's decision to deny the application on this ground will be affirmed.

The second issue to be addressed is whether the applicant has established her qualifying continuous residence in the United States during the requisite time period.

The applicant claims to have lived in the United States continuously from June 15, 1999, to the date filing her application on November 10, 2003. It is reasonable to expect that she would have a variety of contemporaneous evidence to support this claim. Letters from acquaintances (No. 9, above) are not, by themselves, persuasive evidence of residence and physical presence. Based on the evidence contained in Nos. 3, 4, 6, and 7, the applicant was present in the United States in August, September, and October 1999; February, April, and June 2000; and June and July 2001. No evidence for the period from June 2000 to June 2001 has been provided.

It is further noted that Nos. 5 and 8 appear to have been altered. These alterations in the applicant's submissions have not been explained and call into question the applicant's ability to document the requirements under the

statute and regulations. Doubt cast on any aspect of the evidence as submitted may lead to a reevaluation of the reliability and sufficiency of the remaining evidence offered in support of the application. Furthermore, it is incumbent on the applicant to resolve any inconsistencies in the record by independent objective evidence; any attempts to explain or reconcile such inconsistencies, absent competent objective evidence pointing to where the truth lies, will not suffice. *Matter of Ho*, 19 I&N Dec. 582. (Comm. 1988).

It is concluded that the applicant has not submitted sufficient evidence to establish her qualifying continuous residence in the United States from February 13, 2001, to the date of filing her application on November 10, 2003. Consequently, the director's decision to deny the application on this ground will also be affirmed.

Beyond the decision of the director, the applicant has failed to submit sufficient evidence to establish her qualifying continuous physical presence in the United States. The application must also be denied for this reason.

The application will be denied for the above stated reasons, with each considered as an independent and alternative basis for denial. An alien applying for Temporary Protected Status has the burden of proving that he or she meets the requirements enumerated above and is otherwise eligible under the provisions of section 244 of the Act. The applicant has failed to meet this burden.

**ORDER:** The appeal is dismissed.