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August 15, 2023

President Joseph R. Biden The White House 1600 Pennsylvania Avenue NW Washington, DC 20500

The Honorable Alejandro Mayorkas Secretary of Homeland Security 301 7th Street SW Washington, DC 20520 U.S. Department of Homeland Security

CC: Troy Miller, Senior Official Performing the Duties of Commissioner, U.S. CBP

Re: Department of Homeland Security must stop conducting Credible Fear Interviews in Customs and Border Protection Custody

Dear President Biden and Secretary Mayorkas:

We are writing as 375 Jewish clergy signed below to implore you to instruct the Department of Homeland Security (DHS) to halt the <u>expanded</u> *expedited removal* program, which forces asylum seekers to undergo rapid fear screenings while in U.S. Customs and Border Protection (CBP) custody.

As religious leaders, we are appalled by the treatment of asylum seekers in CBP custody and urge you to act quickly to ensure that asylum seekers are treated justly. Our own tradition speaks to the importance of this. The Torah recounts that in the earliest days of the Jewish people, we struggled with an overwhelmed and inadequate judicial system. The solution mandated by our tradition was not simply to expedite cases. It was to build out a more robust, functional system that could adequately address every petitioner's case, and by extension, affirm their rights and dignity. In the expanded system, each judge was chosen based on a possession of "wisdom, understanding and knowledge." In other words, judicial success was not defined by efficiency alone, but also by the ability to adequately, accurately, and morally mete out judicial decisions. Performing credible fear interviews for asylum seekers while in CBP custody may be efficient, but it fails to meet every other standard of a functioning judicial system – especially when lives hang in the balance. Asylum seekers deserve a foundation not a façade of justice.

The new policy forces people, many of whom have experienced extreme trauma, to undergo a credible fear interview (CFI) during which they must present to and convince an asylum officer that they can prove their asylum case in court. They do so within 24 hours of entering the country, exhausted from their journey, and with virtually no access to legal counsel. This process includes a detailed interview (sometimes several hours) about their entire life story, including dates, names, and specific details about all harm they have faced in their lives that government attorneys can use against them later in court should they make a mistake under these conditions. Sometimes, these interviews are conducted in a language in which the asylum seekers do not feel proficient. These expedited timelines additionally leave virtually no time to gather documentation and other evidence.

This program does not accelerate the fair screening of asylum seekers, it expedites their deportation. In only three months, since the end of Title 42, your administration has returned nearly <u>85,000 individuals</u> - a 65% increase from last year. Almost certainly this includes people who will face persecution upon return to their countries of origin, which is a violation of U.S. and international law. If we have the resources to process and deport this many individuals, we have the resources to ensure due process of their claims.

For example- in <u>April</u>, the US resumed deportation flights to Cuba to punish unlawful entrants to the United States despite known dangerous conditions in Cuba. The U.S. Department of State has documented many of the human rights abuses that have been shown to exist in Cuba, including "credible reports of unlawful or arbitrary killings, including extrajudicial killings, by the government; torture and cruel, inhuman, and degrading treatment of political dissidents..." Given the political nature of the abuse, it is hard to imagine that it would be safe to send back any individual who sought refuge in the U.S.

In addition, the difficulty asylum seekers face in accessing legal counsel in CBP custody is profoundly concerning. On July 22, the New York Times <u>reported</u>, "[I]awyers cannot meet with clients in the custody of Border Patrol. Or call them. Or leave messages for them. There is no system to find out where a client is being held. And the government sets the schedule for key meetings when a lawyer should be present." The growing number of reports of abuses under the auspices of this program cannot be ignored.

There is a community of NGOs, faith-based organizations, shelters, and volunteers waiting to support asylum seekers and other migrants entering through the U.S. southern border. In our communities, we are doing our part to help meet the needs of these asylum seekers and we beseech you to do yours:

- Immediately end the program subjecting asylum seekers to credible fear screenings in CBP custody;
- Provide clear and accurate information to asylum seekers about what is required to seek asylum in the United States rather than relying on the "Do not come" rhetoric, which ignores the realities of the conditions well known to the U.S. government that people are fleeing and subject to misinformation and disinformation by those who prey on their vulnerability.
- Ensure that every asylum seeker has meaningful access to counsel and due process protections, without which, countless asylum seekers would be undoubtedly forced back into harm's way.

The policies as they exist today violate our religious sensibility of what we owe to our fellow human beings. We feel compelled to write you as Jewish leaders regarding these procedures because they offend our most deeply held moral conviction about the value of human life. Each life is created in the divine image and worthy of protection. Our tradition teaches us that the work of establishing a fair legal system that honors this dignity is hard. It is also the foundation of a just society.

We cannot pursue expedience at the expense of justice for those who have little other hope or recourse. That would betray one of the most fundamental values of our identity as Jews and as Americans.

Sincerely,

The 375 Undersigned Jewish Clergy

Rabbi Stephanie Aaron Rabbi Jonathan Aaron Rabbi Joshua Aaronson Rabbi Leora Abelson Rabbi Joel Abraham Rabbi Ruth Abusch-Magder Rabbi Rachel Ackerman Rabbi Rachel Adler Rabbi Thomas Alpert Rabbi Doug Alpert Rabbi Renni Altman Rabbi Batsheva Appel Rabbi Jeffrey Arnowitz Rabbi Melanie W. Aron Rabbi Daniel Aronson Rabbi Andrew Bachman Maharat Ruth Balinsky Friedman Rabbi Benjamin Barer Rabbi Benjamin Barnett Rabbi Elliot Baskin Rabbi Sarah Bassin Rabbi Renee Bauer Rabbi Philip Bazeley Rabbi Marci Bellows Rabbi Lisa Sari Bellows Rabbi Allen B. Bennett Rabbi Marc E. Berkson Rabbi Yosef Berman Rabbi Marjorie Berman Rabbi Aryeh Bernstein Cantor Jennifer Bern-Vogel Rabbi Allison Berry Rabbi Linda Bertenthal Rabbi Jonathan Biatch Rabbi Binyamin R. Biber Rabbi Joe Blair Rabbi Barry Block Rabbi Terry Bookman Rabbi Neal Borovitz

Rabbi Anna Boswell-Levy Rabbi Alex Braver Cantor Josh Breitzer Rabbi Julie Bressler Rabbi Cari Bricklin-Small Rabbi Colin Brodie Rabbi Rick Brody Rabbi Deborah Ruth Bronstein Rabbi Emeritus Abaham Bronstein Rabbi Melissa Buyer-Witman Rabbi Nadav Caine Cantor Deborrah Cannizzaro Rabbi Adalah Caplowe Rabbi Carie Carter Rabbi Donna Cephas Rabbi Jordana Chernow-Reader Rabbi Steven A. Chester Rabbi Carl Choper Rabbi Daniel Chorny Rabbi Geoffrey Claussen Rabbi Jeffrey Clopper Rabbi Aryeh Cohen Rabbi Heidi Cohen Rabbi Guido Cohen Rabbi Paul Cohen Rabbi Emily Cohen Rabbi Philip Cohen Rabbi Helen Cohn Rabbi Neil Seth Comess-Daniels Rabbi Karen Companez Rabbi David Cooper **Cantor Kelly Cooper** Rabbi Stephanie Crawley Rabbi Meryl Crean Rabbi Jon Cutler Rabbi Faith Joy Dantowitz Rabbi Michelle Dardashti Cantor Shayna De Lowe Rabbi Lisa Delson

Rabbi Geoffrey Dennis Rabbi Megan Doherty Rabbi Matt Dreffin Rabbi Paula Drill Rabbi Aderet Drucker Rabbi Shosh Dworsky Rabbi Judith Edelstein Rabbi Lisa Edwards Rabbi Amy Eilberg Rabbi Stephen J. Einstein Rabbi Barat Ellman Rabbi Hector Epelbaum Rabbi Dr. Andrew Vogel Ettin **Rabbi Jeffrey Falick** Rabbi Susan L. Falk Rabbi Daniel Feder Rabbi Anne Feibelman Rabbi Joshua M. Feigelson Rabbi Paula Feldstein Rabbi Patricia Fenton Rabbi Zev-Hayyim Feyer Rabbi Avi Fine Rabbi and Mrs. Brian D. Fink Rabbi Tirzah Firestone Rabbi Eliana Fischel Rabbi Robyn Fisher Rabbi Karen L. Fox Rabbi Scott Fox **Cantor Claire Franco** Rabbi Laurie Franklin Rabbi Marsha Friedman Rabbi Dayle Friedman Rabbi Margaret Frisch Klein Rabbi Ruth Gelfarb Rabbi Laura Geller Rabbi Miriyam Glazer Rabbi Arnold Gluck Rabbi Neal Gold Rabbi Susan Goldberg

Rabbi Elisa Goldberg Rabbi Barbara Goldman-Wartell Rabbi Andrea Goldstein Rabbi Seth Goldstein Rabbi Sara Goodman Rabbi Mark Asher Goodman Rabbi Lauren Grabelle Herrmann Rabbi Roberto Graetz Rabbi Eric Greenberg Rabbi Irving Yitz Greenberg Rabbi James Greene Rabbi Fred Greene Rabbi David Gruber Rabbi Eytan Hammerman Rabbi Jon Hanish Rabbi Maurice Harris Rabbi Kim Harris Rabbi Patti Haskell Rabbi Jill Hausman Rabbi Doug Heifetz Rabbi Lauren Henderson Rabbi Alan Henkin Rabbi Herman Howard Rabbi Eli Herscher Rabbi Moshe Heyn Rabbi Jason Holtz Rabbi Linda Holtzman Cantor Jesse Holzer Rabbi Lizzie Horne Mozes Rabbi Jocee Hudson **Cantor Jessica Hutchings** Rabbi Alan Iser Rabbi Eliana Jacobowitz Rabbi Marisa James Rabbi Janine Jankovitz Rabbi Ari Kaiman Rabbi Daniel Kaiman Rabbi Mark Kaiserman Rabbi Jennifer Kaluzny

Rabbi Nathan Kamesar Rabbi Lewis Kamrass Rabbi Shalom Kantor Rabbi Larry Karol Rabbi Marion Karpuj Rabbi Aurora Katz Rabbi Jim Kaufman Rabbi Ralph Kingsley Rabbi David Seth Kirshner Rabbi Daniel Kirzane Rabbi Jonathan Klein Rabbi Frederick Klein Rabbi Sharon Kleinbaum **Cantor Yonah Kliger** Rabbi Michael J. Knopf Rabbi Cherie Koller-Fox Rabbi Debra Kolodny Rabbi Randall Konigsburg Rabbi Gabriel Kretzmer-Seed Rabbi Barry I. Krieger Rabbi David Kudan Rabbi Joshua Kullock Rabbi Claudio Kupchik Cantor David Landau Rabbi Sandra Lawson Rabbi Jonah Layman Rabbi David Lazar Rabbi Jay LeVine Rabbi Kelly Levy Rabbi Chai Levy Rabbi Sheldon Lewis Rabbi Mordechai Liebling Rabbi Rebecca Lilian Rabbi Andrea London Rabbi Michael Lotker Rabbi Ari Lucas Rabbi Jill Maderer Rabbi Nina Mandel Rabbi Devorah Marcus

Rabbi Marc Margolius Rabbi Bonnie Margulis Rabbi Gary A. Mazo Rabbi Michael Mellen Rabbi Scott Meltzer Rabbi Brian I. Michelson Rabbi Tamara Miller Rabbi Jason Miller Rabbi Kelilah Miller Rabbi Ilana Mills Rabbi Michelle Missaghieh Rabbi Elana Nemitoff Rabbi Dev Noily Rabbi Jesse M. Olitzky Rabbi Cookie Lea Olshein Rabbi Laura Owens Rabbi Andrew Paley Rabbi Jordan Parr Rabbi Barbara Penzner Maharat Rori Picker Neiss Rabbi Iah Pillsbury Rabbi Alexis Pinsky Rabbi Robin Podolsky Rabbi Gary Pokras Rabbi Daniel Polish Rabbi Linda Potemken Rabbi Jonathan Prosnit Rabbi Joshua Rabin Rabbi Charles Rabinowitz Rabbi Arnie Rachlis Rabbi Sarah Reines Rabbi Victor Reinstein Rabbi Sara L. Rich Rabbi Yael Ridberg Rabbi Yair Robinson Cantor Jen Roher Rabbi Mario Rojzman Rabbi Jonathan Roos Rabbi Harry L. Rosenfeld

Rabbi Jennie Rosenn Rabbi Eric Rosenstein Rabbi Laurence Rosenthal Rabbi Adam Rosenwasser Rabbi Francine Roston Rabbi Michael Rothbaum **Cantor Faryn Rudnick** Rabbi Elissa Sachs-Kohen Rabbi J.B. Sacks Rabbi Rachel Salston Rabbi Michael Satz Rabbi Hollis Schachner Rabbi Craig Scheff Rabbi Simone Schicker Rabbi Jennifer Schlosberg Rabbi Jeremy Schneider Rabbi Jonathan Schnitzer Rabbi Eric Schulmiller Rabbi Jeremy Schwartz Rabbi Daniel A. Schwartz Rabbi Sid Schwarz Rabbi Judith Seid Rabbi Isaac Serotta Rabbi Gerald Serotta Rabbi Jaimee Shalhevet Rabbi Susan Shankman Cantor Marina Shemesh Rabbi Jeremy Sher Rabbi Daniel Sher Rabbi Jessica Shimberg Rabbi Ariana Silverman Rabbi Becky Silverstein Rabbi Jeremy Simons Rabbi Suzanne Singer Rabbi Steven Sirbu Rabbi Matthew Soffer Rabbi Kerrith Solomon Rabbi Marc Soloway Rabbi Kate Speizer

Rabbi Adam Spilker Rabbi David Spinrad Rabbi Jon Spira-Savett Rabbi Hannah Spiro Rabbi Miriam Spitzer Rabbi Rafi Spitzer Rabbi Ben Spratt Rabbi Ed Stafman Rabbi Samuel Stahl Rabbi Jacob Staub Rabbi Daniel Stein Rabbi Talia Stein Rabbi Jay Stein Rabbi Howard Stein Rabbi Peter Stein Rabbi Anemone Stein Kokin Rabbi Lane Steinger Rabbi David Steinhardt Rabbi Dr. Oren Steinitz Rabbi Eleanor Steinman Rabbi Sholom Stern Rabbi George Stern Rabbi David Stern Rabbi Ron Stern Rabbi Jeffrey Stiffman Rabbi Jeff Stombaugh Rabbi Susan B. Stone Rabbi Ariel Stone Rabbi David Straus Rabbi Karen Strok Rabbi William Strongin Rabbi Yaffa-Shira Sultan Rabbi Alana Suskin Rabbi Steven Suson Rabbi Robert Tabak Rabbi Susan Talve Cantor Ramon Tasat Rabbi Elliott Tepperman Rabbi Miriam Terlinchamp

Rabbi David Teutsch Rabbi David Teva Rabbi Lenny Thal Rabbi Howard Tilman Rabbi Rachel Timoner Rabbi Shoshanah Tornberg Rabbi Diane Tracht Rabbi Aryeh Tuchman Rabbi Lauren Tuchman Rabbi Gordon Tucker Rabbi Victor H. Urecki Rabbi Mark Urkowitz Rabbi Jason Van Leeuwen Rabbi Seth Warner Rabbi Seth Wax Rabbi Deborah Waxman Rabbi Gabriel Webber Rabbi Donald Weber Rabbi Deborah Wechsler Rabbi Elyse A. Wechterman Rabbi Gerold Weider Rabbi Jeffrey Weill Rabbi Cheryl Jane Weiner Rabbi Jennifer Weiner Rabbi Daniel Weiner Rabbi Robert Weiner Rabbi Simkha Y. Weintraub Rabbi Rebecca Weintraub Rabbi Stephen Weisman Rabbi Max Weiss Rabbi Rachel H. Weiss Rabbi Micah Weiss

Rabbi Kenneth Weiss **Cantor Lizzie Weiss** Rabbi Raysh Weiss Rabbi Sarah Weissman Rabbi Shifra Weiss-Penzias Rabbi Fabian Werbin Rabbi Josh Whinston **Cantor Rosalie Will** Rabbi Jeremy Winaker Rabbi Alissa Wise Rabbi Irvin Wise Rabbi Peretz Wolf-Prusan Rabbi Jonathan Woll Rabbi David Wolpe Rabbi Bridget Wynne Rabbi Tzemah Yoreh Rabbi Mara Young Rabbi Sara Zacharia Rabbi Michael Zedek Rabbi Ben Zeidman Rabbi Daniel Zemel Rabbi Lina Zerbarini Rabbi Shawn Zevit Rabbi Simcha Zevit Rabbi Jill Zimmerman Rabbi Laurie Zimmerman Rabbi Ruth Zlotnick Rabbi Benjamin Zober Rabbi Rain Zohav Rabbi Gary Zola Cantor Michael Jacob Zoosman

U.S. Department of Homeland Security U.S. Citizenship and Immigration Services *Office of the Director (MS 2000)* Camp Springs, MD 20588-0009



October 6, 2023

Vanessa Dojaquez-Torres Policy Counsel, U.S. Policy and Advocacy HIAS 1300 Spring St Silver Spring, MD 20910-3616

Dear Ms. Dojaquez-Torres:

Thank you for your August 15, 2023 letter to the Department of Homeland Security (DHS). I am responding on behalf of the Department.

On May 10, 2023, DHS announced new measures to humanely manage the border by enforcing our immigration laws while expanding safe, orderly, and lawful pathways.¹ As noted in your letter, certain noncitizens are now processed for expedited removal within days of their initial encounter and while in U.S. Customs and Border Protection (CBP) or U.S. Immigration and Customs Enforcement (ICE) facilities. The enhanced use of expedited removal is part of these border management and enforcement measures, and U.S. Citizenship and Immigration Services (USCIS) has surged staff and resources to prioritize credible fear processing during the expedited removal process to ensure protection screenings are carried out in a fair, efficient, and timely manner. In addition to specialized training in asylum and refugee law, USCIS asylum officers conducting credible fear interviews are trained in non-adversarial interviewing techniques, including interviewing children, LGBTQIA+ individuals, and survivors of torture. The credible fear interview is a non-adversarial interview, and USCIS asylum officers elicit all relevant testimony when making a credible fear determination.

Facilitating access to counsel or a consultant during the credible fear process is a DHS priority. CBP and ICE have operationalized additional logistics to support increased credible fear referrals, including installation of hundreds of phone lines and privacy booths, and implemented procedures to allow noncitizens to access counsel. At the beginning of the credible fear interview, USCIS asylum officers confirm that the noncitizen received and understood the Form M-444, Information about Credible Fear Interview, that is provided to the noncitizen prior to the interview. The current version of the M-444 has been translated from English into 16 languages. Paper copies of the Form M-444 are also available in the interview booths. The M-

¹ Fact Sheet: Department of State and Department of Homeland Security Announce Additional Sweeping Measures to Humanely Manage Border through Deterrence, Enforcement, and Diplomacy, May 10, 2023, available online at https://www.dhs.gov/news/2023/05/10/fact-sheet-additional-sweeping-measures-humanely-manage-border

Vanessa Dojaquez-Torres Page 2

444 provides basic information about the credible fear process, including the right to consult with a person of the noncitizen's choosing, and to have an attorney, representative, or consultant participate in the credible fear interview by telephone. USCIS asylum officers ensure that the noncitizen has no fewer than 24 hours for consultation before the credible fear interview is conducted.

Additionally, USCIS considers requests to reschedule the credible fear interview on a case-by-case basis, taking into account when the noncitizen arrived, whether they were given an opportunity to consult with a person of their choosing, including being provided access to a phone, and any extraordinary circumstances raised by the noncitizen. The USCIS asylum officer also asks the noncitizen if they have counsel or a consultant and whether counsel or a consultant should be contacted to participate in the credible fear interview telephonically. If so, the officer will add the counsel or consultant to the interview. Furthermore, in the credible fear process, a Form G-28, Notice of Entry of Appearance as Attorney or Accredited Representative, is not required for an attorney, representative, or consultant to participate in the interview.

Conducting immigration processing at the border in a safe, orderly, and humane manner maximizes the number of noncitizens who can be processed, and, accordingly, enables DHS to provide timely protection and relief to noncitizens who are eligible while supporting the swift return of those that do not establish a legal basis to remain in the United States. While we continue to make significant progress in increasing access to lawful pathways, it is clear that we are operating within a fundamentally broken and outdated immigration system that has not been updated in decades. DHS continues to call on Congress to work together—in a bipartisan manner—to update our immigration framework, including by modernizing our asylum system.

Thank you again for your letter and interest in this important issue. Please share this response with the other cosigners of your letter. Should you require any additional assistance, please do not hesitate to contact me.

Sincerely,

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