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U.S. Department of Homeland Security  
U.S. Citizenship and Immigration Services  
Office of Administrative Appeals MS 2090  
Washington, DC 20529 - 2090



U.S. Citizenship  
and Immigration  
Services

[REDACTED]

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FILE:

[REDACTED]

Office: LAS VEGAS

Date:

FEB 11 2011

IN RE:

Applicant:

[REDACTED]

APPLICATION: Application to Adjust Status from Temporary to Permanent Resident Status pursuant to Section 245A of the Immigration and Nationality Act, as amended, 8 U.S.C. § 1255a

ON BEHALF OF APPLICANT:

[REDACTED]

INSTRUCTIONS:

This is the decision of the Administrative Appeals Office in your case. If your appeal was dismissed or rejected, all documents have been returned to the National Benefits Center. You no longer have a case pending before this office, and you are not entitled to file a motion to reopen or reconsider your case. If your appeal was sustained or remanded for further action, you will be contacted.

*[Handwritten signature]*

Perry Rhew  
Chief, Administrative Appeals Office

**DISCUSSION:** The application to adjust to permanent resident status pursuant to Section 245A of the Immigration and Nationality Act, as amended, 8 U.S.C. § 1255a, was denied by the director of the Las Vegas office and is now before the Administrative Appeals Office (AAO) on appeal. The appeal will be dismissed.

The director denied the application, finding that the applicant had failed to establish that he satisfied the "basic citizenship skills" required under 8 C.F.R. § 245a.3(b)(4).

On appeal, counsel for the applicant asserts that the director's decision is erroneous. The applicant submits evidence that he is currently enrolled in an English-as-a-Second-Language (ESL) class.<sup>1</sup>

Any alien who has been lawfully admitted for temporary resident status may apply for adjustment of status if the alien (A) can demonstrate that he or she meets the requirements of section 312 of the Immigration and Nationality Act (Act) (relating to minimal understanding of ordinary English and a knowledge and understanding of the history and government of the United States); or, (B) can demonstrate he or she is satisfactorily pursuing a course of study recognized by the Attorney General to achieve such an understanding of English and such a knowledge and understanding of the history and government of the United States. See 8 C.F.R. § 245a.3(b)(4).

An applicant may demonstrate that the section 312 requirements have been met by speaking and understanding English during the course of the permanent residence interview, or by passing a standardized section 312 test given in the English language by the Legalization Assistance Board with the Educational Testing Service or the California State Department of Education with the Comprehensive Adult Student Assessment System. See 8 C.F.R. § 245a.3(b)(4)(iii).

Under section 245A(b)(1)(D)(ii) of the Act, the Attorney General may waive all or part of the above requirements for aliens who are at least 65 years of age or developmentally disabled.

The pertinent regulation regarding aliens to be granted an exception to the basic citizenship skills requirement and those circumstances under which the Attorney General could consider a waiver of such requirement is contained at 8 C.F.R. § 245a.3(b)(4)(ii), which states the following:

The requirements of paragraph (b)(4)(i) of this section must be met by each applicant. However, these requirements shall be waived without formal application for persons who,

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<sup>1</sup> The document that the applicant submits on appeal has previously been submitted into the record, however, the dates of the applicant's attendance are inconsistent. The first letter, dated March 3, 2010, indicates that the applicant has been enrolled in "English Level I" since September 1, 2009. However, the second letter, dated September 21, 2010, indicates that the applicant has been enrolled since April 15, 2010. The date is relevant, because evidence of satisfactory pursuit must be submitted by the time of the second interview. See 8 C.F.R. 245a.3(b)(4)(iv).

as of the date of application or the date of eligibility for permanent residence under this part, whichever date is later, are:

- (A) Under 16 years of age; or
- (B) 65 years of age or older; or
- (C) Over 50 years of age who have resided in the United States at least 20 years and Submit evidence establishing the 20-year requirement; or
- (D) Developmentally disabled as defined at § 245a.1(v) of this chapter. Such persons must submit medical evidence concerning their developmental disability; or
- (E) Physically unable to comply. The physical disability must be of a nature which renders the applicant unable to acquire the four language skills of speaking, understanding, reading, and writing English in accordance with the criteria and precedence established in OI 312.1 (a)(2)(iii) (Interpretations). Such persons must submit medical evidence concerning their physical disability.

The record shows that the applicant was born on December 8, 1962, and that his Form 1-698 application was filed on May 7, 2007. Therefore, the applicant does not fall within the criteria described at 8 C.F.R. §§ 245a.3(b)(4)(ii)(A), (B), or (C) based on his age at the time he filed his application. The applicant has not submitted any evidence that would qualify him for a discretionary waiver under 8 C. F. R. § 245a.1(v) on the basis of a developmental disability.

The applicant, who is neither 65 years old nor developmentally disabled, does not qualify for the exception in section 245A(b)(1)(D)(ii) of the Act. Nor does he satisfy the "basic citizenship skills" requirement of section 245A(b)(1)(D)(i) of the Act because he does not meet the requirements of section 312(a) of the Act. An applicant can demonstrate that he meets the requirements of section 312(a) by "[s]peaking and understanding English during the course of the interview for permanent resident status" and answering questions based on the subject matter of approved citizenship training materials, or "[b]y passing a standardized section 312 test . . . by the Legalization Assistance Board with the Educational Testing Service (ETS) or the California State Department of Education with the Comprehensive Adult Student Assessment System (CASAS)." 8 C.F.R. §§ 245a.3(b)(4)(iii)(A)(1) and (2).

Pursuant to 8 C.F.R. §§ 245a.3(b)(4)(iii)(B), the applicant was interviewed twice in connection with his application, on March 4, 2010 and September 24, 2010. On both occasions, the applicant failed to demonstrate a minimal knowledge of United States history and government and adequate proficiency in the English language.

The remaining question, therefore, is whether the applicant satisfies the alternative "basic citizenship skills" requirement by satisfactorily pursuing a course of study recognized by the Attorney General. 8 C.F.R. § 245a.3(b)(4)(i)(B). Pursuant to 8 C.F.R. § 245a.1(s), "satisfactorily pursuing" means:

- (1) An applicant for permanent resident status has attended a recognized program for at least 40 hours of a minimum 60-hour course as appropriate for his or her ability level,

and is demonstrating progress according to the performance standards of the English/citizenship course prescribed by the recognized program in which he or she is enrolled (as long as enrollment occurred on or after May 1, 1987, course standards include attainment of particular functional skills related to communicative ability, subject matter knowledge, and English language competency, and attainment of these skills is measured either by successful completion of learning objectives appropriate to the applicant's ability level, or attainment of a determined score on a test or tests, or both of these); or,

(2) An applicant presents a high school diploma or general educational development diploma (GED) from a school in the United States. A GED gained in a language other than English is acceptable only if a GED English proficiency test has been passed. (The curriculum for both the high school diploma and the GED must have included at least 40 hours of instruction in English and U.S. history and government); or,

(3) An applicant has attended for a period of one academic year (or the equivalent thereof according to the standards of the learning institution), a state recognized, accredited learning institution in the United States and that institution certifies such attendance (as long as the curriculum included at least 40 hours of instruction in English and U.S. history and government); or,

(4) An applicant has attended courses conducted by employers, social, community, or private groups certified (retroactively, if necessary, as long as enrollment occurred on or after May 1, 1987, and the curriculum included at least 40 hours of instruction in English and U.S. history and government) by the district director or the Director of the Outreach Program under Sec. 245a.3(b)(5)(i)(D) of this chapter; or,

(5) An applicant attests to having completed at least 40 hours of individual study in English and U.S. history and government and passes the proficiency test for legalization, called the IRCA Test for Permanent Residency, indicating that the applicant is able to read and understand minimal functional English within the context of the history and government of the United States. Such test may be given by INS, as well as, State Departments of Education (SDEs) (and their accredited educational agencies) and Qualified Designated Entities in good-standing (QDEs) upon agreement with and authorization by INS.

To satisfy the English language and basic citizenship skills requirements under the "satisfactorily pursuing" standard as defined at § 245a.1(s) of this chapter the applicant must submit evidence of such satisfactory pursuit in the form of a "Certificate of Satisfactory Pursuit" (Form I-699) issued by the designated school or program official attesting to the applicant's satisfactory pursuit of the course of study as defined at § 245a.1(s) (1) and (4) of this chapter; or a high school diploma or general educational development diploma (GED) under § 245a.1(s)(2) of this chapter; or certification on letterhead stationery from a state recognized, accredited learning institution under § 245a.1(s)(3) of this chapter; or evidence of having passed the IRCA Test for Permanent

Residency under § 245a.1(s)(5) of this chapter. 8 C.F.R. § 245a.3(b)(4)(iv). Evidence of satisfactory pursuit may be submitted with the application, or, at the latest, at the time of the interview. *See* 8 C.F.R. § 245a.3(b)(4)(iv).

The applicant has not submitted Form I-699, Certificate of Satisfactory Pursuit, or a high school or GED diploma, or proof of attendance for one academic year at a state recognized learning institution. On appeal, the applicant submits a letter from a representative of the [REDACTED] dated March 3, 2010, stating that since September 1, 2009, he has been enrolled in the center's "English level I" program. Since the letter refers only to English and does not mention civics instruction, it does not satisfy the citizenship skills requirement of 8 C.F.R. § 245a.3(b)(4)(i)(A).

The applicant has not demonstrated that he "satisfactorily pursued" a course of study recognized by the Attorney General. Therefore, the applicant has not shown that he meets the section 312 requirements or that he satisfactorily pursued an approved course.

The applicant has not shown that he meets the requirements concerning the English language and history and government of the United States or that he is otherwise exempt from such requirements due to a physical or mental disability. Therefore, the applicant is ineligible for permanent residence in the legalization program.

Additionally, beyond the decision of the director, the record indicates that the applicant may be inadmissible to the United States. During his interview with United States Citizenship and Immigration Services (USCIS), the applicant indicated that he was arrested two times, including one time for "drugs." FBI rap sheet fingerprint records indicate that the applicant, using the alias Alvaro Suarez, was arrested in 1995 and charged with possession of a controlled substance with intent to sell, a felony. It is unclear from the record whether the charge resulted in a conviction, however, the applicant failed to disclose any arrests on his Form I-687 filed in 2004. This inconsistency casts doubt on the reliability of the applicant's testimony. Furthermore, an alien is inadmissible and ineligible for temporary resident status if he/she has been convicted of, or admits having committed a crime involving a controlled substance. Section 212(a)(2)(A)(i)(II).

Upon a *de novo* review of all of the evidence in the record, the AAO finds that the applicant has not shown that he has met the section 312 requirements or that he satisfies the English language and basic citizenship skills requirements under the "satisfactorily pursuing" standard as defined at 8 C.F.R. § 245a.1(s). He has also failed to establish his admissibility pursuant to section 245A(a)(4)(A) of the Act, 8 U.S.C. § 1255a(a)(4)(A). Therefore, the appeal will be dismissed.

**ORDER:** The appeal is dismissed. This decision constitutes a final notice of ineligibility.