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U.S. Department of Homeland Security
U.S. Citizenship and Immigration Services
Administrative Appeals Office (AAO)
20 Massachusetts Ave., N.W., MS 2090
Washington, DC 20529-2090



**U.S. Citizenship
and Immigration
Services**

L2

FILE:



Office: NEW YORK

Date: **MAR 07 2011**

IN RE:

Applicant:



APPLICATION: Application for Status as a Permanent Resident pursuant to Section 1104 of the Legal Immigration Family Equity (LIFE) Act of 2000, Pub. L. 106-553, 114 Stat. 2762 (2000), *amended by* Life Act Amendments, Pub. L. 106-554, 114 Stat. 2763 (2000).

ON BEHALF OF APPLICANT:



INSTRUCTIONS:

This is the decision of the Administrative Appeals Office in your case. If your appeal was dismissed or rejected, all documents have been returned to the National Benefits Center. You no longer have a case pending before this office, and you are not entitled to file a motion to reopen or reconsider your case. If your appeal was sustained or remanded for further action, you will be contacted.

Perry Rhew
Chief, Administrative Appeals Office

DISCUSSION: The application for permanent resident status under the Legal Immigration Family Equity (LIFE) Act was denied by the Director, New York, New York, and is now before the Administrative Appeals Office (AAO) on appeal. The appeal will be dismissed.

The director denied the application because the applicant had not demonstrated that he had continuously resided in the United States in an unlawful status since before January 1, 1982 through May 4, 1988 as required by section 1104(c)(2)(B) of the LIFE Act.

On appeal, the counsel reiterated the applicant's claim of residence in this country for the required period and asserted that the applicant had submitted sufficient evidence in support of such claim. Counsel requested a copy of the record of proceedings and indicated that a brief would be forthcoming within thirty days of compliance with his request.

The record shows that United States Citizenship and Immigration Services (USCIS) complied with counsel's request with Control Number [REDACTED] and mailed a copy of the record to counsel on July 9, 2008. The record further shows that counsel subsequently submitted a brief in support of the applicant's appeal. This brief shall be incorporated into the appeal.

An applicant for permanent resident status under section 1104 of the LIFE Act must establish entry into the United States before January 1, 1982 and continuous residence in the United States in an unlawful status since such date and through May 4, 1988. Section 1104(c)(2)(B) of the LIFE Act and 8 C.F.R. § 245a.11(b).

The applicant has the burden to establish by a preponderance of the evidence that he or she has resided in the United States for the requisite periods, is admissible to the United States under the provisions of section 212(a) of the Immigration and Nationality Act (Act), and is otherwise eligible for adjustment of status under this section. The inference to be drawn from the documentation provided shall depend on the extent of the documentation, its credibility and amenability to verification. 8 C.F.R. § 245a.12(e).

Although the regulation at 8 C.F.R. § 245a.2(d)(3) provides an illustrative list of contemporaneous documents that an applicant may submit in support of his or her claim of continuous residence in the United States in an unlawful status since prior to January 1, 1982 to May 4, 1988, the submission of any other relevant document including affidavits is permitted pursuant to 8 C.F.R. § 245a.2(d)(3)(vi)(L).

The "preponderance of the evidence" standard requires that the evidence demonstrate that the applicant's claim is "probably true," where the determination of "truth" is made based on the factual circumstances of each individual case. *Matter of E-M-*, 20 I&N Dec. 77, 79-80 (Comm. 1989). In evaluating the evidence, *Matter of E-M-* also stated that "[t]ruth is to be determined not by the quantity of evidence alone but by its quality." *Id.* At 80. Thus, in adjudicating the application pursuant to the preponderance of the evidence standard, the director must examine

each piece of evidence for relevance, probative value, and credibility, both individually and within the context of the totality of the evidence, to determine whether the fact to be proven is probably true. *Id.*

Even if the director has some doubt as to the truth, if the petitioner submits relevant, probative, and credible evidence that leads the director to believe that the claim is “probably true” or “more likely than not,” the applicant or petitioner has satisfied the standard of proof. *See U.S. v. Cardozo-Fonseca*, 480 U.S. 421, 431 (1987) (defining “more likely than not” as a greater than 50 percent probability of something occurring). If the director can articulate a material doubt, it is appropriate for the director to either request additional evidence or, if that doubt leads the director to believe that the claim is probably not true, deny the application or petition.

At issue in this proceeding is whether the applicant has submitted sufficient credible evidence to meet his burden of establishing his continuous unlawful residence in the United States during the requisite period. Here, the applicant has failed to meet this burden.

The applicant made a claim to class membership in a legalization class-action lawsuit and as such, was permitted to file a Form I-687, Application for Temporary Resident Status Pursuant to Section 245A of the Act, on February 21, 1991. Subsequently, the applicant filed his Form I-485 LIFE Act application on February 21, 2003.

In support of his claim of residence in the United States for the requisite period, the applicant submitted affidavits relating to his purported absence from this country in 1988, affidavits of residence, photographs, and photocopied postmarked envelopes.

The director determined that the applicant failed to submit sufficient credible evidence demonstrating his residence in the United States in an unlawful status during the period in question and, therefore, denied the Form I-485 LIFE Act application on August 27, 2007.

Counsel’s remarks on appeal relating to the sufficiency of the evidence submitted by the applicant in support of his claim of continuous residence are noted. However, during the adjudication of the applicant’s appeal, information came to light that adversely affects the applicant’s overall credibility as well as the credibility of his claim of residence in this country from prior to January 1, 1982 to May 4, 1988. As has been previously discussed, the applicant submitted supporting documentation including photocopied envelopes postmarked July 14, 1981, September 27, 1981, February 4, 1982, May 17, 1982, December 21, 1982, April 8, 1983, August 21, 1983, September 10, 1983, December 14, 1983, an indeterminate day in July 1984, September 17, 1984, December 11, 1984, September 16, 1985, May 19, 1986, December 10, 1986, and July 15, 1987. These envelopes bear Pakistani postage stamps and were represented as having been mailed from Pakistan to the applicant at addresses in this country he claimed as residences as of the date of these respective postmarks. A review of the *2010 Scott Standard Postage Stamp Catalogue Volume 5* (Scott Publishing Company 2009), reveals the following:

- The photocopied envelope postmarked July 14, 1981, bears a stamp with a value of twenty paisa. This stamp contains a stylized illustration of Attock Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 616 A289. The catalogue lists this stamp's date of issue as 1984. The envelope also bears a stamp with a value of eighty paisa. This stamp contains a stylized illustration of the Ranikot Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 620 A289. The catalogue lists this stamp's date of issue as 1986. The envelope also bears a stamp with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked September 27, 1981, bears a stamp with a value of twenty paisa. This stamp contains a stylized illustration of Attock Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 616 A289. The catalogue lists this stamp's date of issue as 1984. The envelope also bears a stamp with a value of eighty paisa. This stamp contains a stylized illustration of the Ranikot Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 620 A289. The catalogue lists this stamp's date of issue as 1986. The envelope also bears two of the same stamp each with a value of two rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 894 A482. The catalogue lists this stamp's date of issue as August 14, 1998.
- The photocopied envelope postmarked February 4, 1982, bears a stamp with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked May 17, 1982, bears a stamp with a value of two rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 894 A482. The catalogue lists this stamp's date of issue as August 14, 1998. The envelope also bears a stamp with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number [REDACTED]. The catalogue lists this stamp's date of issue as 1998.

- The photocopied envelope postmarked December 21, 1982, bears a stamp with a value of twenty paisa. This stamp contains a stylized illustration of Attock Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 616 A289. The catalogue lists this stamp's date of issue as 1984. The envelope also bears a stamp with a value of eighty paisa. This stamp contains a stylized illustration of the Ranikot Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 620 A289. The catalogue lists this stamp's date of issue as 1986.
- The photocopied envelope postmarked April 8, 1983, bears a stamp with a value of two rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 894 A482. The catalogue lists this stamp's date of issue as August 14, 1998. The envelope also bears a stamp with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked August 21, 1983, bears a stamp with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked December 14, 1983, bears three of the same each with a value of two rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 894 A482. The catalogue lists this stamp's date of issue as August 14, 1998. The envelope also bears a stamp with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked on an indeterminate day in July 1984, bears a stamp with a value of eighty paisa. This stamp contains a stylized illustration of the Ranikot Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 620 A289. The catalogue lists this stamp's date of issue as 1986. The envelope also bears a stamp with a value of fifteen rupees. This stamp contains a

portrait of [REDACTED] on the left and a geometric pattern on the right. This stamp is listed at page 22 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 816 A424. The catalogue lists this stamp's date of issue as September 11, 1994.

- The photocopied envelope postmarked September 17, 1984, bears a stamp with a value of eighty paise. This stamp contains a stylized illustration of the Ranikot Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 620 A289. The catalogue lists this stamp's date of issue as 1986. The envelope also bears three of the same stamp each with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked December 11, 1984, bears a stamp with a value of eighty paise. This stamp contains a stylized illustration of the Ranikot Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 620 A289. The catalogue lists this stamp's date of issue as 1986. The envelope also bears three of the same stamp each with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.
- The photocopied envelope postmarked September 16, 1985, bears a stamp with a value of fifty paise. This stamp contains a stylized illustration of the Hyderabad Fort in Pakistan. This stamp is listed at page 15 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* with catalogue number 617 A289. The catalogue lists this stamp's date of issue as 1986.
- The photocopied envelope postmarked December 10, 1986, bears a stamp with a value of two rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 894 A482. The catalogue lists this stamp's date of issue as August 14, 1998. The envelope also bears two of the same stamp each with a value of five rupees that contains a portrait of [REDACTED]. This stamp is listed at page 25 of Volume 5 of the *2010 Scott Standard Postage Stamp Catalogue* as catalogue number 897 A482. The catalogue lists this stamp's date of issue as 1998.

The fact that photocopied envelopes postmarked July 14, 1981, September 27, 1981, February 4, 1982, May 17, 1982, December 21, 1982, April 8, 1983, August 21, 1983, December 14, 1983,

an indeterminate day in July 1984, September 17, 1984, December 11, 1984, September 16, 1985, and December 10, 1986, all bear postage stamps that were not issued until well after the date of these postmarks establishes that the applicant utilized these documents in a fraudulent manner and made material misrepresentations in an attempt to establish his residence within the United States for the requisite period. This derogatory information establishes that the applicant made material misrepresentations in asserting his claim of residence in the United States for the period in question and thus casts doubt on his eligibility for adjustment to permanent residence under the provisions of the LIFE Act. By engaging in such an action, the applicant has negated his own credibility, the credibility of his claim of continuous residence in this country for the requisite period, and the credibility of all documentation submitted in support of such claim.

Doubt cast on any aspect of the applicant's proof may lead to a reevaluation of the reliability and sufficiency of the remaining evidence offered in support of the visa petition. It is incumbent upon the applicant to resolve any inconsistencies in the record by independent objective evidence, and attempts to explain or reconcile such inconsistencies, absent competent objective evidence pointing to where the truth, in fact, lies, will not suffice. *Matter of Ho*, 19 I&N Dec. 582, 591-92 (BIA 1988).

The AAO issued a notice to the applicant and counsel on January 26, 2011, informing the parties that it was the AAO's intent to dismiss the applicant's appeal based upon the fact that he utilized the postmarked envelopes cited above in a fraudulent manner and made material misrepresentations in an attempt to establish his residence within the United States for the requisite period. The parties were granted fifteen days to provide evidence to overcome, fully and persuasively, these findings.

However, the record shows that as of the date of this decision, neither the applicant nor counsel submitted a response to the AAO's notice. Therefore, the record must be considered complete.

The existence of derogatory information that establishes the applicant used postmarked envelopes in a fraudulent manner and made material misrepresentations negates the credibility of the applicant's claim of residence in this country for the requisite period, as well as the credibility of the documents submitted in support of such claim. Pursuant to 8 C.F.R. § 245a.12(e), the inference to be drawn from the documentation provided shall depend on the extent of the documentation, its credibility and amenability to verification. The applicant has failed to submit sufficient credible documentation to meet his burden of proof in establishing that he has resided in the United States for the requisite period by a preponderance of the evidence as required under both 8 C.F.R. § 245a.12(e) and *Matter of E- M-*, 20 I&N Dec. 77 (Comm. 1989).

Given the applicant's reliance upon documents with minimal or no probative value, it is concluded that he has failed to establish continuous residence in an unlawful status in the United States from prior to January 1, 1982 through May 4, 1988 as required under section 1104(c)(2)(B) of the LIFE Act. Because the applicant has failed to provide independent and objective evidence to overcome, fully and persuasively, our finding that he submitted falsified documents, we affirm our finding of

fraud. The applicant is, therefore, ineligible for permanent resident status under section 1104 of the LIFE Act on this basis as well.

A finding of fraud is entered into the record, and the matter will be referred to the United States Attorney for possible prosecution as provided in 8 C.F.R. § 245a.21(c).

ORDER: The appeal is dismissed with a finding of fraud. This decision constitutes a final notice of ineligibility.